## Message Text

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**ACTION EB-07** 

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TAGS: PFOR, EAIR, GW, WB, FR, US, UK SUBJECT: IGS FARE INCREASE APPLICATION

REF: A. STATE 33784

1. SUMMARY: WE HAVE OBTAINED SOME ADVANCE ESTIMATES FROM PAA OFFICIALS ON THE FINANCIAL IMPACT OF THE PROPOSED SWAP AGREEMENT SUGGESTING THAT WITH A FARE INCREASE OF 7.9 PERCENT THE AIRLINE COULD REALIZE AN OPERATING PROFIT OF AROUND 13 PERCENT. THIS POSSIBILITY RAISES SOME QUESTIONS AS TO THE JUSTIFICATION FOR CONTINUING WITH THE PRESENT APPLICATION. A FINAL DECISION WILL, OF COURSE, HAVE TO AWAIT AN EVALUATION OF BOTH BA AND PAA'S REVISED DATA. END SUMMARY.

2. PAA OFFICIALS RUNNETTE AND CARLSON (HOME OFFICE RATES EXPERT) CALLED AT THE EMBASSY FEB. 24 TO REVIEW THE PRESENT STATE OF PLAY ON THE FARE INCREASE PROPOSAL. CARLSON SAID THAT HE HAD DECIDED TO STOP IN BONN ON HIS WAY TO A GENEVA CONFERENCE TO CONSULT ON THE FORMULATION OF THE ADDITIONAL FINANCIAL AND OPERATING DATA THE EMBASSY HAD REQUESTED SEVERAL WEEKS BEFORE. ASST EMB LIMITED OFFICIAL USE

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CAA SUGGESTED THAT IDEALLY THE FOLLOWING NEW TABLES (IN

SO FAR AS READILY AVAILABLE) WOULD GREATLY STRENGTHEN OUR FARE PRESENTATION: A. ACTUAL 1974 OPERATING RESULTS; B. FORECAST 1975 RESULTS IF NO FARE INCREASE OR ROUTE SWAP TOOK PLACE; C. THE SAME ASSUMING A ROUTE SWAP BUT NO FARE INCREASE AND D. FORECAST 1975 DATA TAKING ACCOUNT OF THE PROPOSED FARES AND THE ROUTE SWAP.

3. CARLSON AGREED THAT ABOVE INFORMATION WAS ESSENTIAL FOR A SOUND FARE PROPOSAL AND SAID HE WOULD BE ABLE TO PROVIDE THE DATA IN AN APPROPRIATE FORMAT WITHIN TWO WEEKS. HE EXPECTED THAT ACTUAL RESULTS FOR 1974 WOULD REFLECT A SOMEWHAT REDUCED OPERATING PROFIT FROM THAT ESTIMATED IN OCTOBER - FOUR PERCENT AS COMPARED TO SIX PERCENT. SIMILARLY, THE 1975 FORECAST (B. ABOVE) WOULD YIELD SOMETHING LESS THAN THREE PERCENT DUE TO THE RE-VISION DOWNWARD OF PASSENGER VOLUME PROJECTIONS. ON THE OTHER HAND, 1975 FORECASTS WITH A SWAP AGREEMENT BUT NO FARE INCREASE WOULD SHOW AN OPERATING PROFIT OF BE-TWEEN EIGHT AND TEN PERCENT. WITH BOTH IN EFFECT HE COULD ENVISAGE A SURPLUS OF FROM 11 TO 13 PERCENT. HE STRESSED THAT THESE FIGURES SHOULD BE VIEWED AS VERY ROUGH ESTIMATES SINCE HIS RAW DATA HAD NOT AS YET BEEN WORKED OUT ON A CALENDER YEAR BASIS AS REQUIRED IN THE BCATAG AND ASSUMED A MAY 1 INTRODUCTION OF THE SWAP AGREEMENT.

4. DURING FURTHER DISCUSSION, CARLSON MADE CLEAR THAT PAA FUEL PRICES HAD NOT RISEN NOTICEABLY SINCE JULY 1974 AND THAT THE UNEXPECTEDLY LOW PROFIT YIELD AS WELL AS HALF THE FUEL BILL (MOST RECENTLY ESTIMATED AT A TOTAL OF THREE MILLION DOLLARS) WAS DUE TO SOMEWHAT INCREASED

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FLYING DURING THE LATER PART OF THE YEAR WITH POOR LOAD FACTORS. HE THEREFORE BELIEVED THAT THE FUEL PRICE ARGUMENT ON WHICH BA BASED SO MUCH OF ITS CASE WAS A DEFINITE NON-STARTER FOR PAA. IN CARLSON'S VIEW, PAA'S JUSTIFICATION FOR A 7.9 PERCENT FARE INCREASE LAY IN THE FACT THAT THE JUNE FUEL SURCHARGE FELL SHORT OF COVERING THE CARRIER'S FUEL BILL FOR 1974. MOREOVER, THE UNEX-PECTEDLY LOW PROFIT LEVEL FOR THE YEAR WARRANTED A BETTER THAN USUAL YIELD FOR 1975. ALONG THESE LINES, ASST. EMB CAA POINTED OUT THAT EARLIER CAA ASSUMPTIONS (PUT FORTH PRIMARILY BY THE BRITISH) THAT COST SAVINGS FROM THE SWAP AGREEMENT WOULD NOT IN MAJOR PART BE REALIZED DURING 1975 BECAUSE OF SEVERANCE PAYME NTS

5. CARLSON CONCLUDED BY SAYING PAA STILL HOPED TO ACHIEVE TO FULL 7.9 PERCENT - BASED PRIMARILY ON BA'S CONSIDERABLY LESS ADVANTAGEOUS PROSPECTS - BUT IF TOO MUCH RESISTANCE WAS ENCOUNTERED HE PERSONALLY BELIEVED THE AIRLINE WOULD SETTLE FOR LESS. ASST EMB CAA SAID IT WAS PERHAPS TOO EARLY TO REACH ANY CONCLUSIONS SINCE IT WAS LIMITED OFFICIAL USE

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STILL NECESSARY TO EXAMINE BA'S REVAMPED DATA AS WELL AS PAA'S DETAILED FORECASTS. FURTHERMORE, UNCERTAINTIES RE THE FINAL OUTCOME OF THE SWAP AGREEMENT CONSIDERATION AND ITS DATE OF INTRODUCTION REPRESENTED YET ANOTHER VARIABLE IN THE EQUATION.

6. COMMENT: IF CARLSON'S ESTIMATES ARE FURTHER CONFIRMED BY PAA DATA WE WOULD HAVE OUR DOUBTS RE THE JUSTIFICATION FOR CONTINUING TO SEEK A FARE INCREASE AT THE PRESENTLY PROPOSED LEVEL. A FINAL DECISION WILL, OF COURSE, HAVE TO AWAIT A RE-EVALUATION OF THE NEW DATA FROM BOTH AIRLINES. A DELAY MUCH BEYOND MAY 1 IN THE INTRODUCTION OF THE SWAP AGREEMENT COUPLED WITH A CLEAR INDICATION THAT THE NEW COMBINED IGS DATA SUPPORTS THE FARE INCREASE COULD JUSTIFY PROCEEDING WITH THE ORIGINAL FARE

APPLICATION. MOREOVER, WE HAVE NOTED A FAIRLY CONSISTENT
PAA TENDENCY TO BE OVERLY OPTIMISTIC IN ITS FORECASTS.
HILLENBRAND

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